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113TH CONGRESS 1ST SESSION

H.R. 1919

[Report No. 113-93]

To amend the Federal Food, Drug, and Cosmetic Act with respect to the pharmaceutical distribution supply chain, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 9, 2013

Mr. Latta (for himself, Mr. Matheson, Mr. Upton, Mr. Dingell, Mr. Cassidy, Mrs. Blackburn, Mr. McKinley, Mr. Rogers of Michigan, Mr. Burgess, Mr. Shimkus, Mr. Guthrie, Mr. Johnson of Ohio, and Mr. Schneider) introduced the following bill; which was referred to the Committee on Energy and Commerce

June 3, 2013

Additional sponsors: Mr. Olson, Mr. Long, Mr. Latham, Mr. Valadao, Mr. Rush, Mr. Veasey, Mr. Walberg, and Mrs. Walorski

June 3, 2013

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on May 9, 2013]

A BILL

To amend the Federal Food, Drug, and Cosmetic Act with respect to the pharmaceutical distribution supply chain, and for other purposes.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SECTION 1. SHORT TITLE.
4	(a) Short Title.—This Act may be cited as the
5	$"Safeguarding America's \ Pharmaceuticals \ Act \ of \ 2013".$
6	(b) Table of Contents.—The table of contents of this
7	Act is as follows:
	Sec. 1. Short title. Sec. 2. Pharmaceutical distribution supply chain. Sec. 3. Enhanced drug distribution security. Sec. 4. National standards for wholesale distributors. Sec. 5. National licensure standards for third-party logistics providers. Sec. 6. Penalties. Sec. 7. Uniform national policy. Sec. 8 Electronic labeling.
8	SEC. 2. PHARMACEUTICAL DISTRIBUTION SUPPLY CHAIN.
9	Chapter V of the Federal Food, Drug, and Cosmetic
10	Act (21 U.S.C. 351 et seq.) is amended by adding at the
11	end the following:
12	$"Subchapter \ H-\!$
13	Supply Chain
14	"SEC. 581. DEFINITIONS.
15	"In this subchapter:
16	"(1) Authorized.—The term 'authorized'
17	means—
18	"(A) in the case of a manufacturer or re-
19	packager, having a valid registration in accord-
20	ance with section 510; and

1	"(B) in the case of a wholesale distributor,
2	third-party logistics provider, or dispenser, li-
3	censed (as defined in this section).
4	"(2) Dispenser.—The term 'dispenser'—
5	"(A) subject to subparagraph (C), means a
6	retail pharmacy, hospital pharmacy, a group of
7	chain pharmacies under common ownership and
8	control, or any other person authorized by law to
9	dispense or administer prescription drugs, to the
10	extent such pharmacy, group, or person does not
11	act as a wholesale distributor;
12	"(B) includes warehouses and distribution
13	centers under common ownership or control of
14	entities described in subparagraph (A) that are
15	members of an affiliated group pursuant to sec-
16	tion 1504(a) of the Internal Revenue Code of
17	1986, to the extent such warehouses and distribu-
18	tion centers do not act as a wholesale distributor,
19	and
20	"(C) does not include a person who only
21	dispenses prescription drug product to be used in
22	animals in accordance with section $512(a)(5)$.
23	"(3) DISPOSITION.—The term 'disposition', with
24	respect to a prescription drug product within the pos-
25	session and control of an entity—

1	"(A) means the removal of such prescription
2	drug product, or taking measures to prevent the
3	introduction of such prescription drug product,
4	from the pharmaceutical distribution supply
5	chain; and
6	"(B) may include disposal, return of the
7	prescription drug product for disposal, or other
8	appropriate handling and other actions such as
9	retaining a sample of the prescription drug
10	product for additional physical examination or
11	laboratory analysis by a manufacturer or regu-
12	latory or law enforcement agency.
13	"(4) Distribute or distribution.—The terms
14	'distribute' and 'distribution' mean the sale, purchase,
15	trade, delivery, handling, or storage of a prescription
16	drug product.
17	"(5) Illegitimate prescription drug prod-
18	UCT.—The term 'illegitimate prescription drug prod-
19	uct' means a prescription drug product which a man-
20	ufacturer has confirmed—
21	"(A) is counterfeit, diverted, or stolen;
22	"(B) is intentionally adulterated such that
23	the prescription drug product would result in se-
24	rious adverse health consequences or death to hu-
25	mans; or

1	"(C) is otherwise unfit for distribution such
2	that the prescription drug product is reasonably
3	likely to cause serious adverse human health con-
4	sequences or death.
5	"(6) Licensed.—The term 'licensed' means—
6	"(A) in the case of a wholesale distributor,
7	having a valid license to make wholesale dis-
8	tributions consistent with the standards under
9	section 583;
10	"(B) in the case of a third-party logistics
11	provider, having a valid license to engage in the
12	activities of a third-party logistics provider in
13	accordance with section 584; and
14	"(C) in the case of a dispenser, having a
15	valid license to dispense prescription drugs
16	under State law.
17	"(7) Manufacturer.—The term 'manufacturer'
18	means, with respect to a prescription drug product—
19	"(A) a person that holds an application ap-
20	proved under section 505 or a license issued
21	under section 351 of the Public Health Service
22	Act for such prescription drug product, or if such
23	prescription drug product is not the subject of an
24	approved application or license, the person who
25	manufactured the prescription drug product;

1	"(B) a co-licensed partner of the person de-
2	scribed in subparagraph (A) that obtains the
3	prescription drug product directly from the per-
4	son described in such subparagraph; or
5	"(C) a person that—
6	"(i) is a member of an affiliated group
7	(as defined in section 1504(a) of the Inter-
8	nal Revenue Code of 1986) to which a per-
9	son described in subparagraph (A) or (B) is
10	also a member; and
11	"(ii) receives the prescription drug
12	product directly from a person described in
13	subparagraph (A) or (B).
14	"(8) Package.—
15	"(A) In General.—The term 'package'
16	means the smallest individual saleable unit of
17	prescription drug product for distribution in
18	interstate commerce by a manufacturer or re-
19	packager that is intended by the manufacturer
20	for ultimate sale to the dispenser of such pre-
21	scription drug product.
22	"(B) Individual saleable unit.—The
23	term 'individual saleable unit' means the small-
24	est container of prescription drug product intro-
25	duced into interstate commerce by the manufac-

1	turer or repackager that is intended by the man-
2	ufacturer for individual sale to a dispenser.
3	"(9) Prescription drug.—The term 'prescrip-
4	tion drug' means a drug for human use subject to sec-
5	$tion \ 503(b)(1).$
6	"(10) Prescription drug product.—The term
7	'prescription drug product' means a prescription drug
8	in a finished dosage form for administration to a pa-
9	tient without substantial further manufacturing (such
10	as capsules, tablets, and lyophilized prescription drug
11	products before reconstitution).
12	"(11) Prescription drug product identi-
13	FIER.—The term 'prescription drug product identi-
14	fier' means a standardized graphic that—
15	"(A) includes the standardized numerical
16	identifier, lot number, and expiration date of a
17	prescription drug product; and
18	"(B) is in both human-readable form and
19	on a machine-readable data carrier that con-
20	forms to the standards developed by a widely rec-
21	ognized international standards development or-
22	ganization.
23	"(12) QUARANTINE.—The term 'quarantine'
24	means to store or identify a product, for the purpose
25	of preventing distribution or transfer of the product,

1	in a physically separate area clearly identified for
2	such use, or through use of other procedures such as
3	automated designation.
4	"(13) Repackager.—The term 'repackager'
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- "(13) REPACKAGER.—The term 'repackager' means a person who owns or operates an establishment that repacks and relabels a prescription drug product or package for further sale or distribution.
- "(14) Return.—The term 'return' means providing prescription drug product to the authorized trading partner or trading partners from which such prescription drug product was purchased or received, or to a returns processor for handling of such prescription drug product.
- "(15) Returns processor.—The terms 'returns processor' mean a person who owns or operates an establishment that provides for the disposition of or otherwise processes saleable and nonsaleable prescription drug product received from an authorized trading partner such that the prescription drug product may be processed for credit to the purchaser, manufacturer, seller, or disposed of for no further distribution.
- "(16) Specific patient need'—
- 24 "(A) means with respect to the transfer of 25 a prescription drug product from one pharmacy

1	to another, to fill a prescription for an identified
2	patient; and
3	"(B) does not include the transfer of a pre-
4	scription drug product from one pharmacy to
5	another for the purpose of increasing or replen-
6	ishing stock in anticipation of a potential need.
7	"(17) Standardized numerical identifier.—
8	The term 'standardized numerical identifier' means a
9	set of numbers or characters that—
10	"(A) is used to uniquely identify each pack-
11	age or homogenous case of the prescription drug
12	product; and
13	"(B) is composed of the National Drug Code
14	that corresponds to the specific prescription drug
15	product (including the particular package con-
16	figuration) combined with a unique alpha-
17	numeric serial number of up to 20 characters.
18	"(18) Suspect prescription drug prod-
19	UCT.—The term 'suspect prescription drug product'
20	means a prescription drug product for which there is
21	reason to believe that such prescription drug prod-
22	uct—
23	"(A) is potentially counterfeit, diverted, or
24	stolen;

1	"(B) is potentially intentionally adulterated
2	such that the prescription drug product would
3	result in serious adverse health consequences or
4	death to humans; or
5	"(C) appears otherwise unfit for distribu-
6	tion such that the prescription drug product
7	would result in serious adverse health con-
8	sequences or death to humans.
9	"(19) Third-party logistics provider.—The
10	term 'third-party logistics provider' means an entity
11	that provides or coordinates warehousing, distribu-
12	tion, or other logistics services of a prescription drug
13	product in interstate commerce on behalf of a manu-
14	facturer, wholesale distributor, or dispenser of a pre-
15	scription drug product, but does not take ownership
16	of the prescription drug product, nor have responsi-
17	bility to direct the sale or disposition of, the prescrip-
18	tion drug product.
19	"(20) Trading partner.—The term 'trading
20	partner' means—
21	"(A) a manufacturer, repackager, wholesale
22	distributor, or dispenser from whom a manufac-
23	turer, repackager, wholesale distributor, or dis-
24	penser accepts ownership of a prescription drug
25	product or to whom a manufacturer, repackager,

1	wholesale distributor, or dispenser transfers own-
2	ership of a prescription drug product; or
3	"(B) a third-party logistics provider from
4	whom a manufacturer, repackager, wholesale dis-
5	tributor, or dispenser accepts possession of a pre-
6	scription drug product or to whom a manufac-
7	turer, repackager, wholesale distributor, or dis-
8	penser transfers possession of a prescription drug
9	product.
10	"(21) Transaction.—
11	"(A) In general.—The term 'transaction'
12	means the transfer in interstate commerce of pre-
13	scription drug product between persons in which
14	a change of ownership occurs.
15	"(B) Exemptions.—The term 'transaction'
16	does not include—
17	"(i) intracompany distribution of any
18	prescription drug product, including be-
19	tween members of an affiliated group (as
20	defined in section 1504(a) of the Internal
21	Revenue Code of 1986);
22	"(ii) the distribution of a prescription
23	drug product among hospitals or other
24	health care entities that are under common
25	control;

1	"(iii) the distribution of a prescription
2	drug product for emergency medical reasons
3	including a public health emergency dec-
4	laration pursuant to section 319 of the Pub-
5	lic Health Service Act, except that a drug
6	shortage not caused by a public health
7	emergency shall not constitute an emergency
8	$medical\ reason;$
9	"(iv) the dispensing of a prescription
10	drug product pursuant to a valid prescrip-
11	tion executed in accordance with section
12	503(b)(1);
13	"(v) the distribution of prescription
14	drug product samples by a manufacturer or
15	a licensed wholesale distributor in accord-
16	ance with section $503(d)$;
17	"(vi) the distribution of blood or blood
18	components intended for transfusion;
19	"(vii) the distribution of minimal
20	quantities of prescription drug product by a
21	licensed retail pharmacy to a licensed prac-
22	titioner for office use;
23	"(viii) the distribution of a prescrip-
24	tion drug product by a charitable organiza-
25	tion to a nonprofit affiliate of the organiza-

1	tion to the extent otherwise permitted by
2	law;
3	"(ix) the distribution of a prescription
4	drug product pursuant to the sale or merger
5	of a pharmacy or pharmacies or a wholesale
6	distributor or wholesale distributors, except
7	that any records required to be maintained
8	for the prescription drug product shall be
9	transferred to the new owner of the phar-
10	macy or pharmacies or wholesale dis-
11	tributor or wholesale distributors;
12	"(x) the dispensing of a prescription
13	drug product approved under section
14	512(b);
15	"(xi) the transfer of prescription drug
16	products to or from any facility that is li-
17	censed by the Nuclear Regulatory Commis-
18	sion or by a State pursuant to an agree-
19	ment with such Commission under section
20	274 of the Atomic Energy Act of 1954 (42
21	U.S.C. 2021);
22	"(xii) the distribution of a combina-
23	tion product that consists of—
24	"(I) a product comprised of two
25	or more components that are each a

1	drug, biological product, or device and
2	that are physically, chemically, or oth-
3	erwise combined or mixed and pro-
4	duced as a single entity;
5	"(II) two or more separate prod-
6	ucts packaged together in a single
7	package or as a unit and comprised of
8	a drug and device or a device and bio-
9	logical product; or
10	"(III) two or more finished de-
11	vices plus one or more drug or biologi-
12	cal products which are packaged to-
13	gether in a medical convenience kit de-
14	scribed in clause (xiv);
15	"(xiii) the distribution of a medical
16	convenience kit which is a collection of fin-
17	ished products (consisting of devices or
18	drugs) assembled in kit form strictly for the
19	convenience of the purchaser or user if—
20	"(I) the medical convenience kit is
21	assembled in an establishment that is
22	registered with the Food and Drug Ad-
23	ministration as a medical device man-
24	ufacturer;

1	"(II) the person who manufactur-
2	ers the medical convenience kit pur-
3	chased the prescription drug product
4	directly from the manufacturer or from
5	a wholesale distributor that purchased
6	the prescription drug product directly
7	from the manufacturer;
8	"(III) the person who manufac-
9	turers the medical convenience kit does
10	not alter the primary container or
11	label of the prescription drug product
12	as purchased from the manufacturer or
13	$who lesale\ distributor;$
14	"(IV) the medical convenience kit
15	does not contain a controlled substance
16	(as defined in section 102 of the Con-
17	trolled Substances Act); and
18	"(V) the prescription drug prod-
19	ucts contained in the medical conven-
20	ience kit are—
21	"(aa) intravenous solutions
22	intended for the replenishment of
23	fluids and electrolytes;

1	"(bb) drugs intended to
2	maintain the equilibrium of water
3	and minerals in the body;
4	"(cc) drugs intended for irri-
5	$gation\ or\ reconstitution;$
6	"(dd) anesthetics;
7	"(ee) anticoagulants;
8	"(ff) vasopressors; or
9	$``(gg)\ sympathic omimetics;$
10	"(xiv) the distribution of an intra-
11	venous prescription drug product that, by
12	its formulation, is intended for the replen-
13	ishment of fluids and electrolytes (such as
14	sodium, chloride, and potassium) or calories
15	(such as dextrose and amino acids);
16	"(xv) the distribution of an intra-
17	venous prescription drug product used to
18	maintain the equilibrium of water and
19	minerals in the body, such as dialysis solu-
20	tions;
21	"(xvi) the distribution of a prescrip-
22	tion drug product that is intended for irri-
23	gation or reconstitution, or sterile water,
24	whether intended for such purposes or for
25	injection;

1	"(xvii) the distribution of compressed
2	medical gas; or
3	" $(xviii)(I)$ the distribution of a product
4	by a dispenser, or a wholesale distributor
5	acting at the direction of the dispenser, to
6	a repackager registered under section 510
7	for the purpose of repackaging the drug for
8	use by that dispenser or another health care
9	entity that is under the dispenser's owner-
10	ship or control, so long as the dispenser re-
11	tains ownership of the prescription drug
12	product; and
13	"(II) the saleable or nonsaleable return
14	by such repackager of such prescription
15	drug product.
16	"(C) Compressed medical gas.—For
17	purposes of subparagraph (B)(xviii), the term
18	'compressed medical gas' means any substance in
19	its gaseous or cryogenic liquid form that meets
20	medical purity standards and has application in
21	a medical or homecare environment, including
22	oxygen and nitrous oxide.
23	"(22) Transaction history.—The term 'trans-
24	action history' means a statement that—

1	"(A) includes the transaction information
2	for each transaction conducted with respect to a
3	prescription drug product beginning with the
4	manufacturer or initial purchase distributor for
5	each prior transaction going back to the manu-
6	facturer of the prescription drug product or to
7	the initial purchase distributor; and
8	"(B) is in paper or electronic form.
9	"(23) Transaction information.—The term
10	'transaction information' means—
11	"(A) the proprietary or established name or
12	names of the prescription drug product;
13	"(B) the strength and dosage form of the
14	prescription drug product;
15	"(C) the National Drug Code number of the
16	prescription drug product;
17	"(D) the container size;
18	"(E) the number of containers;
19	"(F) the lot number of the prescription drug
20	product;
21	"(G) the date of the transaction;
22	"(H) the business name and address of the
23	person from whom ownership is being trans-
24	ferred; and

1	"(I) the business name and address of the
2	person to whom ownership is being transferred.
3	"(24) Transaction statement.—The 'trans-
4	action statement' is a statement, which states that the
5	manufacturer, repackager, wholesale distributor,
6	third-party logistics provider, or dispenser transfer-
7	ring ownership in a transaction—
8	"(A) is authorized;
9	"(B) received transaction information and
10	a transaction statement as required under sec-
11	tion 582 from the prior owner of the prescription
12	drug product;
13	"(C) did not knowingly and intentionally
14	ship an illegitimate prescription drug product;
15	"(D) did not knowingly and intentionally
16	provide false transaction information; and
17	"(E) did not knowingly and intentionally
18	alter the transaction history.
19	"(25) Verification and verify.—The terms
20	'verification' and 'verify'—
21	"(A) mean determining whether the pre-
22	scription drug product identifier affixed to, or
23	imprinted upon, a package or homogeneous case
24	of the prescription drug product corresponds to
25	the standardized numerical identifier or lot

1	number, and expiration date assigned to the pre-
2	scription drug product by the manufacturer or
3	the repackager, as applicable; and
4	"(B) include making the determination
5	under subparagraph (A) using human-readable
6	or machine-readable methods.
7	"(26) Wholesale distributor.—The term
8	'wholesale distributor'—
9	"(A) means a person engaged in wholesale
10	distribution (as defined in section 583); and
11	"(B) excludes—
12	"(i) a manufacturer, a co-licensed
13	partner of a manufacturer, or a third-party
14	logistics provider, or a dispenser who does
15	not engage in such wholesale distribution;
16	"(ii) a repackager engaged in such
17	wholesale distribution; or
18	"(iii) the distribution of prescription
19	drug product or an offer to distribute pre-
20	scription drug product by an authorized re-
21	packager that has taken ownership or pos-
22	session of the prescription drug product and
23	repacked the prescription drug product in
24	accordance with the requirements of section
25	582(e).

"SEC. 582. REQUIREMENTS.

"(a) In General.—

"(1) Compliance required.—An entity that is a manufacturer, repackager, wholesale distributor, third-party logistics provider, or dispenser shall comply with the requirements of this section. If an entity meets the definition of more than one of the entities referred to in the preceding sentence, such entity shall comply with all applicable requirements of this section, but shall not be required to comply with duplicative requirements.

"(2) STANDARDS.—The Secretary shall, in consultation with other appropriate Federal officials, manufacturers, repackagers, wholesale distributors, third-party logistics providers, and dispensers, establish, by regulation, standards for the exchange of transaction information for purposes of complying with this section. The standards established under this paragraph shall be in accordance with a form developed by a widely recognized international standards development organization. In establishing such standards, the Secretary shall consider the feasibility of establishing standardized documentation to be used by all members of the pharmaceutical distribution supply chain to convey the transaction history and transaction statement to the subsequent owner of a

1	prescription drug product. The Secretary shall pub-
2	lish such standards not later than 180 days after the
3	date of the enactment of the Safeguarding America's
4	Pharmaceuticals Act of 2013.
5	"(3) Waivers, exceptions, and exemp-
6	TIONS.—Not later than one year after the date of the
7	enactment of the Safeguarding America's Pharma-
8	ceuticals Act of 2013, the Secretary shall promulgate
9	a regulation to—
10	"(A) establish a process by which the Sec-
11	retary may grant, at the request of an authorized
12	manufacturer, repackager, wholesale distributor,
13	or dispenser, a waiver from any of the require-
14	ments of this section—
15	"(i) if the Secretary determines that
16	such requirements would result in an undue
17	economic hardship; or
18	"(ii) for emergency medical reasons,
19	including a public health emergency dec-
20	laration pursuant to section 319 of the Pub-
21	lic Health Service Act;
22	"(B) establish a process, with respect to the
23	prescription drug product identifier requirement
24	under paragraph (2) of subsections (b), (c), (d),
25	and (e) through which—

1	"(i) a manufacturer or repackager
2	may request a waiver with respect to pre-
3	scription drug products that are packaged
4	in a container too small or otherwise unable
5	to accommodate a label with sufficient space
6	to bear the information required for compli-
7	ance with such requirement; and
8	"(ii) the Secretary determines whether
9	to waive such requirement; and
10	"(C) establish a process by which the Sec-
11	retary may add the prescription drug products
12	or transactions that are exempt from the require-
13	ments of this section.
14	"(4) Grandfathered persons and prescrip-
15	TION DRUG PRODUCTS.—
16	"(A) In general.—Not later than one year
17	after the date of the enactment of the Safe-
18	guarding America's Pharmaceuticals Act of
19	2013, the Secretary shall specify, by regulation,
20	whether and under what circumstances the pre-
21	scription drug product identifier requirement
22	under paragraph (2) of subsections (b), (c), (d),
23	and (e) shall apply to a prescription drug prod-
24	uct that is in the supply chain or in a manufac-
25	turer's inventory on the date of the enactment of

1	the Safeguarding America's Pharmaceuticals Act
2	of 2013.
3	"(B) Third-party logistics provider li-
4	CENSES.—Until the date that is 1 year after the
5	effective date of the third-party logistics provider
6	licensing requirements under section 584, a
7	third-party logistics provider shall be considered
8	licensed' under section 581(6)(B) unless the Sec-
9	retary has made a finding that the third-party
10	logistics provider does not utilize good handling
11	and distribution practices and publishes notice
12	thereof.
13	"(C) Label Changes.—Changes made to
14	package labels solely to incorporate the prescrip-
15	tion drug product identifier may be submitted to
16	the Secretary in the annual report of an estab-
17	lishment, in accordance with section 314.70(d) of
18	chapter 21, Code of Federal Regulations (or any
19	$successor\ regulation).$
20	"(b) Manufacturer Requirements.—
21	"(1) Prescription drug product tracing.—
22	"(A) In General.—Beginning not later
23	than January 1, 2015, a manufacturer shall—
24	"(i) prior to, or at the time of, each
25	transaction in which such manufacturer

transfers ownership of a prescription drug
product, provide the subsequent owner with
the transaction history and a transaction
statement; and

"(ii) maintain the transaction infor-

"(ii) maintain the transaction information for each such transaction for not less than 3 years after the date of the transaction.

"(B) REQUESTS FOR INFORMATION.—Upon a request by the Secretary or other appropriate Federal or State official, in the event of a recall or for the purpose of investigating a suspect prescription drug product or an illegitimate prescription drug product, a manufacturer shall, not later than 2 business days after receiving the request or in such reasonable time as determined by the Secretary, provide to the Secretary or other official, the applicable transaction history and transaction statement for the prescription drug product.

"(2) PRESCRIPTION DRUG PRODUCT IDENTI-FIER.—Beginning not later than 5 years after the date of the enactment of the Safeguarding America's Pharmaceuticals Act of 2013, a manufacturer shall affix or imprint a prescription drug product identi-

1	fier on each package and homogenous case of a pre-
2	scription drug product intended to be introduced in
3	a transaction. Such manufacturer shall maintain the
4	information in the prescription drug product identi-
5	fier for such prescription drug product for not less
6	than 3 years after the date of the transaction.
7	"(3) Authorized trading partners.—Begin-
8	ning not later than January 1, 2015, a manufacturer
9	shall ensure that each of its trading partners is au-
10	thorized.
11	"(4) List of authorized distributors of
12	RECORD.—Beginning not later than January 1, 2015,
13	each manufacturer of a prescription drug shall—
14	"(A) maintain a list of the authorized dis-
15	tributors of record of such drug at the corporate
16	offices of such manufacturer;
17	"(B) make such list publicly available, in-
18	cluding placement on the Internet Website of
19	such manufacturer; and
20	"(C) update such list not less than once per
21	quarter.
22	"(5) Verification.—Beginning not later than
23	January 1, 2015, a manufacturer shall implement
24	systems and processes to enable the manufacturer to
25	comply with the following requirements:

1	"(A) Suspect prescription drug prod-
2	UCT.—
3	"(i) In general.—Upon making a de-
4	termination that a prescription drug prod-
5	uct in the possession or control of the manu-
6	facturer is a suspect prescription drug
7	product, or upon receiving a request for
8	verification from the Secretary that a pre-
9	scription drug product within the possession
10	or control of a manufacturer is a suspect
11	prescription drug product, a manufacturer
12	shall promptly conduct an investigation in
13	coordination with trading partners, as ap-
14	plicable, to determine whether the prescrip-
15	tion drug product is an illegitimate pre-
16	scription drug product. Beginning not later
17	than 5 years after the date of the enactment
18	of the Safeguarding America's Pharma-
19	ceuticals Act of 2013, such investigation
20	shall include—
21	``(I) verifying the prescription
22	drug product at the package level;
23	"(II) validating any applicable
24	transaction history in the possession of
25	the manufacturer; and

1	"(III) otherwise investigating to
2	determine whether the prescription
3	drug product is an illegitimate pre-
4	scription drug product.
5	"(ii) Cleared prescription drug
6	PRODUCT.—If the manufacturer determines
7	that a suspect prescription drug product is
8	not an illegitimate prescription drug prod-
9	uct, the manufacturer shall promptly notify
10	the Secretary of such determination and
11	such prescription drug product may be fur-
12	$ther\ distributed.$
13	"(iii) Records.—A manufacturer
14	shall keep records of its investigation of a
15	suspect prescription drug product for not
16	less than 3 years after the conclusion of the
17	investigation.
18	"(B) Illegitimate prescription drug
19	PRODUCT.—
20	"(i) In General.—Upon determining
21	that a prescription drug product in the pos-
22	session or control of a manufacturer is an
23	illegitimate prescription drug product, the
24	manufacturer shall—

1	"(I) quarantine such prescription
2	drug product from prescription drug
3	product intended for distribution; and
4	"(II) provide for the disposition of
5	the illegitimate prescription drug prod-
6	uct.
7	"(ii) Trading partner.—Upon deter-
8	mining that a prescription drug product in
9	the possession or control of a trading part-
10	ner is an illegitimate prescription drug
11	product, the manufacturer shall take reason-
12	able steps to assist a trading partner to pro-
13	vide for the disposition of the illegitimate
14	prescription drug product.
15	"(iii) Making a notification.—Upon
16	determining that a prescription drug prod-
17	uct in the possession or control of the manu-
18	facturer is an illegitimate prescription drug
19	product, the manufacturer shall notify the
20	Secretary of such determination not later
21	than 24 hours after making such determina-
22	tion. The Secretary shall determine whether
23	additional trading partner notification is
24	appropriate.

1	"(iv) Responding to a notifica-
2	TION.—Upon the receipt of a notification
3	from the Secretary that a determination has
4	been made that a prescription drug product
5	is an illegitimate prescription drug product,
6	a manufacturer shall—
7	"(I) identify all illegitimate pre-
8	scription drug products that are sub-
9	ject to such notification and in the pos-
10	session or control of the manufacturer,
11	including any prescription drug prod-
12	uct that is subsequently received; and
13	"(II) perform the activities de-
14	scribed in clause (i).
15	"(v) Records.—A manufacturer shall
16	keep records of the disposition of an illegit-
17	imate prescription drug product for not less
18	than 3 years after the conclusion of the dis-
19	position.
20	"(C) Electronic database.—A manufac-
21	turer may satisfy the requirements of this para-
22	graph through the use of a secure electronic data-
23	base developed and operated by the manufacturer
24	or another entity. The owner of such database
25	shall establish the requirements and processes to

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respond to requests and may provide for data access to other members of the pharmaceutical distribution supply chain, as appropriate. The development and operation of such a database shall not relieve a manufacturer of the requirement under this paragraph to respond to a verification request submitted by means other than a secure electronic database.

"(D) RETURNED PRESCRIPTION DRUG PRODUCT.—Beginning not later than 5 years after the date of the enactment of the Safeguarding America's Pharmaceuticals Act of 2013, upon receipt of a returned prescription drug product that the manufacturer intends to further distribute, before further distributing such prescription drug product, the manufacturer shall—

> "(i) verify the prescription drug product identifier for each sealed homogeneous case of such prescription drug product; or

> "(ii) if such prescription drug product is not in a sealed homogeneous case, verify the prescription drug product identifier on each package.

"(c) Wholesale Distributor Requirements.—

1	"(1) Prescription drug product tracing.—
2	"(A) In General.—Beginning not later
3	than April 1, 2015, a wholesale distributor
4	shall—
5	"(i) not accept ownership of a pre-
6	scription drug product unless the previous
7	owner prior to, or at the time of, the trans-
8	action provides the applicable transaction
9	history and a transaction statement for the
10	prescription drug product;
11	"(ii) prior to, or at the time of, each
12	transaction in which the wholesale dis-
13	tributor transfers ownership of a prescrip-
14	tion drug product—
15	"(I) in the case that the wholesale
16	distributor purchased the prescription
17	drug product directly from the manu-
18	facturer, provide the subsequent owner
19	with transaction history and a trans-
20	action statement for the prescription
21	drug product; or
22	"(II) in the case that the whole-
23	sale distributor did not purchase the
24	prescription drug product directly
25	from the manufacturer, the exclusive

1	distributor of the manufacturer, or a
2	repackager that purchased directly
3	from the manufacturer, provide the
4	subsequent owner with transaction his-
5	tory beginning with the wholesale dis-
6	tributor that did purchase the product
7	directly from the manufacturer, the ex-
8	clusive distributor of the manufacturer,
9	or a repackager that purchased directly
10	from the manufacturer;
11	"(iii) notwithstanding clause (ii), if
12	the wholesale distributor purchased the pre-
13	scription drug product directly from the
14	manufacturer, its exclusive distributor, or a
15	repackager that purchased directly from the
16	manufacturer or its authorized distributor
17	of record—
18	"(I) provide an initial purchase
19	transaction statement on the invoice to
20	the customer, stating that the wholesale
21	distributor purchased the prescription
22	drug product package directly from the
23	manufacturer, exclusive distributor, or
24	repackager;

1	"(II) make available to the imme-
2	diate subsequent recipient of such pre-
3	scription drug product the information
4	required under clause (ii) through any
5	combination of self-generated paper,
6	electronic data, or manufacturer-pro-
7	vided information on the prescription
8	drug product package; and
9	"(III) for purposes of subclauses
10	(I) and (II), need not include any
11	transactions occurring before the trans-
12	fer of the prescription drug product to
13	the wholesale distributor; and
14	"(iv) maintain the transaction infor-
15	mation for each transaction described in
16	clauses (i) and (ii) for not less than 3 years
17	after the transaction.
18	"(B) Returns exception.—
19	"(i) Saleable returns.—Notwith-
20	standing subparagraph (A), a wholesale dis-
21	tributor may—
22	$``(I)\ accept\ returned\ prescription$
23	drug product without a transaction
24	history from a dispenser or repackager;
25	and

1	"(II) distribute such returned pre-
2	scription drug product with a trans-
3	action history that begins with the
4	wholesale distributor that so accepted
5	the returned product.

"(ii) Nonsaleable Returns.—A wholesale distributor may return a nonsaleable prescription drug to the manufacturer or repackager, to the wholesale distributor from whom such prescription drug was purchased, or to a person acting on behalf of such a person, including a returns processor, without providing the information required under subparagraph (A).

"(C) Requests for information.—Upon a request by the Secretary or other appropriate Federal or State official, in the event of a recall or for the purpose of investigating a suspect prescription drug product or an illegitimate prescription drug product a wholesale distributor shall, not later than 2 business days after receiving the request or in such other reasonable time as determined by the Secretary, provide the applicable transaction history and transaction statements for the prescription drug product.

1	"(2) Prescription drug product identi-
2	FIER.—Beginning not later than 7 years after the
3	date of the enactment of the Safeguarding America's
4	Pharmaceuticals Act of 2013, a wholesale distributor
5	may engage in transactions involving a prescription
6	drug product only if such prescription drug product
7	is encoded with a prescription drug product identi-
8	fier, except as provided in subsection $(a)(4)$.
9	"(3) Authorized trading partners.—Begin-
10	ning not later than January 1, 2015, a wholesale dis-
11	tributor shall ensure that each of its trading partners
12	$is\ authorized.$
13	"(4) Verification.—Beginning not later than
14	April 1, 2015, a wholesale distributor shall implement
15	systems to enable the wholesale distributor to comply
16	with the following requirements:
17	"(A) Suspect prescription drug prod-
18	UCT.—
19	"(i) In general.—Upon making a de-
20	termination that a prescription drug prod-
21	uct in the possession or control of the whole-
22	sale distributor is a suspect prescription
23	drug product, or upon receiving a request
24	for verification from the Secretary that a

 $prescription\ drug\ product\ within\ the\ posses-$

1	sion or control of a wholesale distributor is
2	a suspect prescription drug product, a
3	wholesale distributor shall promptly conduct
4	an investigation to determine whether the
5	prescription drug product is an illegitimate
6	prescription drug product. Beginning not
7	later than 7 years after the date of the en-
8	actment of the Safeguarding America's
9	Pharmaceuticals Act of 2013, such inves-
10	tigation shall include—
11	"(I) verifying a package of the
12	prescription drug product;
13	"(II) validating any applicable
14	transaction history in the possession of
15	the wholesale distributor; and
16	"(III) otherwise investigating to
17	determine whether the prescription
18	drug product is an illegitimate pre-
19	scription drug product.
20	"(ii) Cleared prescription drug
21	PRODUCT.—If the wholesale distributor de-
22	termines that a suspect prescription drug
23	product is not an illegitimate prescription
24	drug product, the wholesale distributor shall
25	promptly notify the Secretary of such deter-

1	mination and such prescription drug prod-
2	uct may be further distributed.
3	"(iii) Records.—A wholesale dis-
4	tributor shall keep records of its investiga-
5	tion of a suspect prescription drug product
6	for not less than 3 years after the conclusion
7	of the investigation.
8	"(B) Illegitimate prescription drug
9	PRODUCT.—
10	"(i) In general.—Upon receiving no-
11	tice that a manufacturer of a prescription
12	drug product has determined that a pre-
13	scription drug product in the possession or
14	control of a wholesale distributor is an ille-
15	gitimate prescription drug product, the
16	wholesale distributor shall—
17	"(I) quarantine such prescription
18	drug product within the possession or
19	control of the wholesale distributor
20	from prescription drug product in-
21	tended for distribution; and
22	"(II) provide for the disposition of
23	the illegitimate prescription drug prod-
24	uct within the possession or control of
25	$the\ wholesale\ distributor.$

1 "(ii) Trading partner.—Upon deter-2 mining that a prescription drug product in 3 the possession or control of a trading part-4 ner is an illegitimate prescription drug product, the wholesale distributor shall take 6 reasonable steps to assist a trading partner 7 to provide for the disposition of the illegit-8 imate prescription drug product. 9 "(iii) Making a notification.—Upon 10 determining that a prescription drug prod-11 uct in the possession or control of the whole-12 sale distributor is an illegitimate prescrip-13 tion drug product, the wholesale distributor 14 shall notify the Secretary of such deter-15 mination not later than 24 hours after 16 making such determination. The Secretary 17 shall determine whether additional trading 18 partner notification is appropriate. 19 "(iv) Responding to a notifica-20 TION.—Upon the receipt of a notification 21 from the Secretary that a determination has 22 been made that a prescription drug product 23 is an illegitimate prescription drug product,

a wholesale distributor shall—

1	"(I) identify all illegitimate pre-
2	scription drug product subject to such
3	notification that is in the possession or
4	control of the wholesale distributor, in-
5	cluding any prescription drug product
6	that is subsequently received; and
7	"(II) perform the activities de-
8	scribed in clause (i).
9	``(v) Records.—A wholesale dis-
10	tributor shall keep records of the disposition
11	of an illegitimate prescription drug product
12	for not less than 3 years after the conclusion
13	of the disposition.
14	"(C) Electronic database.—A wholesale
15	distributor may satisfy the requirements of this
16	paragraph through the use of a secure electronic
17	database developed and operated by the manu-
18	facturer or another entity. The owner of such
19	database shall establish the requirements and
20	processes to respond to requests and may provide
21	for data access to other members of the pharma-
22	ceutical distribution supply chain, as appro-
23	priate. The development and operation of such a
24	database shall not relieve a wholesale distributor
25	of the requirement under this paragraph to re-

1	spond to a verification request submitted by
2	means other than a secure electronic database.
3	"(D) RETURNED PRESCRIPTION DRUG
4	PRODUCT.—Beginning not later than 7 years
5	after the date of the enactment of the Safe-
6	guarding America's Pharmaceuticals Act of
7	2013, upon receipt of a returned prescription
8	drug product that the wholesale distributor in-
9	tends to further distribute, before further distrib-
10	uting such prescription drug product, the whole-
11	sale distributor shall—
12	"(i) verify the prescription drug prod-
13	uct identifier for each sealed homogeneous
14	case of such prescription drug product; or
15	"(ii) if such prescription drug product
16	is not in a sealed homogeneous case, verify
17	the prescription drug product identifier on
18	each package.
19	"(d) Dispenser Requirements.—
20	"(1) Prescription drug product tracing.—
21	"(A) In General.—Beginning not later
22	than July 1, 2015, a dispenser—
23	"(i) shall not accept ownership of a
24	prescription drug product, unless the pre-
25	vious owner prior to, or at the time of, the

1	transaction, provides transaction history
2	and a transaction statement;
3	"(ii) prior to, or at the time of, each
4	transaction in which the dispenser transfers
5	ownership of a prescription drug product
6	(but not including dispensing to a patient
7	or returns) shall provide the subsequent
8	owner with transaction history and a trans-
9	action statement for the prescription drug
10	product, except that the requirements of this
11	clause shall not apply to sales by a dis-
12	penser to another dispenser to fulfill a spe-
13	cific patient need; and
14	"(iii) shall maintain transaction infor-
15	mation for a period of not less than 3 years
16	after the date of the transaction.
17	"(B) Agreements with third parties.—
18	A dispenser may enter into a written agreement
19	with a third party, including an authorized
20	wholesale distributor, under which the third
21	party confidentially maintains the transaction
22	information required to be maintained under
23	this subsection on behalf of the dispenser. If a

dispenser enters into such an agreement, the dis-

penser shall maintain a copy of the written
agreement.
"(C) Returns exception.—
"(i) Saleable returns.—Notwith-
standing subparagraph (A)(ii), a dispenser
may return prescription drug product to the
trading partner from which the dispenser
obtained the prescription drug product
without providing the information required
under such subparagraph.
"(ii) Nonsaleable returns.—Not-
withstanding subparagraph $(A)(ii)$, a dis-
penser may return a nonsaleable prescrip-
tion drug to the manufacturer or repack-
ager, to the wholesale distributor from
whom such prescription drug was pur-
chased, to a returns processor, or to a per-
son acting on behalf of such persons without
providing the information required under
$such\ subparagraph.$
"(D) Requests for information.—Upon
a request by the Secretary or other appropriate
Federal or State official, in the event of a recall
or for the purpose of investigating a suspect pre-

scription drug product or an illegitimate pre-

1	scription drug product, a dispenser shall, not
2	later than 2 business days after receiving the re-
3	quest or in another such reasonable time as de-
4	termined by the Secretary, provide lot level
5	$transaction\ information.$
6	"(2) Prescription drug product identi-
7	FIER.—Beginning not later than 8 years after the
8	date of the enactment of the Safeguarding America's
9	Pharmaceuticals Act of 2013, a dispenser may engage
10	in transactions involving a prescription drug product
11	only if such prescription drug product is encoded
12	with a prescription drug product identifier, except as
13	provided in subsection $(a)(4)$.
14	"(3) Authorized trading partners.—Begin-
15	ning not later than January 1, 2015, a dispenser
16	shall ensure that each of its trading partners is au-
17	thorized.
18	"(4) Verification.—Beginning not later than
19	January 1, 2015, a dispenser shall implement sys-
20	tems to enable the dispenser to comply with the fol-
21	lowing requirements:
22	"(A) Suspect prescription drug prod-
23	UCT.—
24	"(i) In general.—Upon making a de-
25	termination that a prescription drug prod-

1	uct in the possession or control of the dis-
2	penser is a suspect prescription drug prod-
3	uct, or upon receiving a request for
4	verification from the Secretary that a pre-
5	scription drug product within the possession
6	or control of a dispenser is a suspect pre-
7	scription drug product, a dispenser shall
8	promptly conduct an investigation to deter-
9	mine whether the prescription drug product
10	is an illegitimate prescription drug product.
11	Such investigation shall include—
12	"(I) verifying whether the lot
13	number of a suspect prescription drug
14	product corresponds with the lot num-
15	ber for such prescription drug product;
16	"(II) beginning 8 years after the
17	date of the enactment of the Safe-
18	guarding America's Pharmaceuticals
19	Act of 2013, verifying that the product
20	identifier of at least 3 packages or 10
21	percent of such suspect prescription
22	drug product, whichever is greater, or
23	all packages, if there are fewer than 3,
24	corresponds with the prescription drug
25	product identifier for such product;

1	"(III) validating any applicable
2	transaction history in the possession of
3	the dispenser; and
4	"(IV) otherwise investigating to
5	determine whether the prescription
6	drug product is an illegitimate pre-
7	scription drug product.
8	"(ii) Cleared prescription drug
9	PRODUCT.—If the dispenser makes the de-
10	termination that a suspect prescription
11	drug product is not an illegitimate pre-
12	scription drug product, the dispenser shall
13	promptly notify the Secretary of such deter-
14	mination and such prescription drug prod-
15	uct may be further dispensed.
16	"(iii) Records.—A dispenser shall
17	keep records of its investigation of a suspect
18	prescription drug product for not less than
19	3 years after the conclusion of the investiga-
20	tion.
21	"(B) Illegitimate prescription drug
22	PRODUCT.—
23	"(i) In general.—Upon receiving no-
24	tice that a manufacturer of a prescription
25	drug product has determined that a pre-

1	scription drug product in the possession or
2	control of a dispenser is an illegitimate pre-
3	scription drug product, the dispenser
4	shall—
5	"(I) quarantine such prescription
6	drug product within the possession or
7	control of the dispenser from prescrip-
8	tion drug product intended for dis-
9	tribution; and
10	"(II) provide for the disposition of
11	the illegitimate prescription drug prod-
12	uct within the possession or control of
13	the dispenser.
14	"(ii) Trading partners.—Upon de-
15	termining that a prescription drug product
16	in the possession or control of a trading
17	partner is an illegitimate prescription drug
18	product, the dispenser shall take reasonable
19	steps to assist a trading partner to provide
20	for the disposition of the illegitimate pre-
21	scription drug product.
22	"(iii) Making a notification.—Upon
23	determining that a prescription drug prod-
24	uct in the possession or control of the dis-
25	penser is an illegitimate prescription drug

1	product, the dispenser shall notify the Sec-
2	retary of such determination not later than
3	24 hours after making such determination.
4	The Secretary shall determine whether addi-
5	tional trading partner notification is ap-
6	propriate.
7	"(iv) Responding to a notifica-
8	TION.—Upon the receipt of a notification
9	from the Secretary that a determination has
10	been made that a prescription drug product
11	is an illegitimate prescription drug product,
12	a dispenser shall—
13	"(I) identify all illegitimate pre-
14	scription drug products that are sub-
15	ject to such notification and in the pos-
16	session or control of the dispenser, in-
17	cluding any prescription drug product
18	that is subsequently received; and
19	"(II) perform the activities de-
20	scribed in clause (i).
21	"(v) Records.—A dispenser shall keep
22	records of the disposition of an illegitimate
23	prescription drug product for not less than
24	3 years after the conclusion of the disposi-
25	tion.

1 "(C) Electronic database.—A dispenser 2 may satisfy the requirements of this paragraph through the use of a secure electronic database 3 4 developed and operated by the manufacturer or 5 another entity. The owner of such database shall 6 establish the requirements and processes to enable responding to requests and may provide for data 7 8 access to other members of the pharmaceutical 9 distribution supply chain, as appropriate. The 10 development and operation of such a database 11 shall not relieve a dispenser of the requirement 12 underthis paragraph torespond 13 verification request submitted by means other 14 than a secure electronic database. 15 "(e) Repackager Requirements.— 16 "(1) Prescription drug product tracing.— 17 "(A) In General.—Beginning not later 18 than April 1, 2015, with respect to a prescrip-19 tion drug product received by a repackager from 20 a wholesale distributor, and beginning not later 21 than January 1, 2015, with respect to any other 22 prescription drug product, a repackager shall— 23 "(i) not accept ownership of a pre-24 scription drug product unless the previous

owner, prior to, or at the time of, the trans-

1	action, provides transaction history and a
2	transaction statement for the prescription
3	drug product;
4	"(ii) prior to, or at the time of, each
5	transaction in which the repackager trans-
6	fers ownership of a prescription drug prod-
7	uct, provide the subsequent owner with
8	transaction history and a transaction state-
9	ment;
10	"(iii) maintain the transaction infor-
11	mation for each transaction described in
12	clause (i) or (ii) for not less than 3 years
13	after the transaction; and
14	"(iv) maintain records that allow the
15	repackager to associate the prescription
16	drug product identifier the repackager af-
17	fixes or imprints with the prescription drug
18	product identifier assigned by the original
19	manufacturer of the prescription drug prod-
20	uct.
21	"(B) Nonsaleable returns.—Notwith-
22	$standing\ subparagraph\ (A)(ii),\ a\ repackager$
23	may return prescription drug product to the
24	trading partner from whom the repackager ob-
25	tained the prescription drug product without

1	providing the information required under such
2	subparagraph.
3	"(C) Requests for information.—Upon
4	a request by the Secretary or other appropriate
5	Federal or State official, in the event of a recall
6	or for the purpose of investigating a suspect pre-
7	scription drug product or an illegitimate pre-
8	scription drug product, a repackager shall, not
9	later than 2 business days after receiving the re-
10	quest or in such other reasonable time as deter-
11	mined by the Secretary, provide the applicable
12	transaction history and transaction statement
13	for the prescription drug product.
14	"(2) Prescription drug product identi-
15	FIER.—Beginning not later than 6 years after the
16	date of the enactment of the Safeguarding America's
17	Pharmaceuticals Act of 2013, a repackager—
18	"(A) shall affix or imprint a prescription
19	drug product identifier to each package and ho-
20	mogenous case of prescription drug product in-
21	tended to be introduced in a transaction;
22	"(B) shall maintain the prescription drug
23	product identifier for such prescription drug
24	product for not less than 3 years after the date
25	of the transaction; and

1	"(C) may engage in transactions involving
2	a prescription drug product only if such pre-
3	scription drug product is encoded with a pre-
4	scription drug product identifier except as pro-
5	$vided\ in\ subsection\ (a)(4).$
6	"(3) Authorized trading partners.—Begin-
7	ning on January 1, 2015, a repackager shall ensure
8	that each of its trading partners is authorized.
9	"(4) Verification.—Beginning not later than
10	January 1, 2015, a repackager shall implement sys-
11	tems to enable the repackager to comply with the fol-
12	lowing requirements:
13	"(A) Suspect prescription drug prod-
14	UCT.—
15	"(i) In general.—Upon making a de-
16	termination that a prescription drug prod-
17	uct in the possession or control of the re-
18	packager is a suspect prescription drug
19	product, or upon receiving a request for
20	verification from the Secretary that a pre-
21	scription drug product within the possession
22	or control of a repackager is a suspect pre-
23	scription drug product, a repackager shall
24	promptly conduct an investigation to deter-
25	mine whether the prescription drug product

1	is an illegitimate prescription drug product,
2	including—
3	"(I) beginning not later than 6
4	years after the date of the enactment of
5	the Safeguarding America's Pharma-
6	ceuticals Act of 2013, verifying the pre-
7	scription drug product at the package
8	level;
9	"(II) validating any applicable
10	transaction information in the posses-
11	sion of the repackager; and
12	"(III) otherwise investigating to
13	determine whether the prescription
14	drug product is an illegitimate pre-
15	scription drug product.
16	"(ii) Cleared prescription drug
17	PRODUCT.—If the repackager determines
18	that a suspect prescription drug product is
19	not an illegitimate prescription drug prod-
20	uct, the repackager shall promptly notify
21	the Secretary of such determination and
22	such prescription drug product may be fur-
23	$ther\ distributed.$
24	"(iii) Records.—A repackager shall
25	keep records of its investigation of a suspect

1	prescription drug product for not less than
2	3 years after the conclusion of the investiga-
3	tion.
4	"(B) Illegitimate prescription drug
5	PRODUCT.—
6	"(i) In general.—Upon receiving no-
7	tice that a manufacturer of a prescription
8	drug product has determined that a pre-
9	scription drug product in the possession or
10	control of a repackager is an illegitimate
11	prescription drug product, the repackager
12	shall—
13	"(I) quarantine such prescription
14	drug product within the possession or
15	control of the repackager from pre-
16	scription drug product intended for
17	distribution; and
18	"(II) provide for the disposition of
19	the illegitimate prescription drug prod-
20	uct within the possession or control of
21	the repackager.
22	"(ii) Trading partner.—Upon deter-
23	mining that a prescription drug product in
24	the possession or control of a trading part-
25	ner is an illegitimate prescription drug

1	product, the repackagers shall take reason-
2	able steps to assist the trading partner to
3	provide for the disposition of the illegit-
4	imate prescription drug product.
5	"(iii) Making a notification.—Upon
6	determining that a prescription drug prod-
7	uct in the possession or control of the re-
8	packager is an illegitimate prescription
9	drug product, the repackager shall notify
10	the Secretary of such determination not
11	later than 24 hours after making such deter-
12	mination. The Secretary shall determine
13	whether additional trading partner notifi-
14	cation is appropriate.
15	"(iv) Responding to a notifica-
16	TION.—Upon the receipt of a notification
17	from the Secretary that a determination has
18	been made that a prescription drug product
19	is an illegitimate prescription drug product,
20	a repackager shall—
21	"(I) identify all illegitimate pre-
22	scription drug products that are sub-
23	ject to such notification and in the pos-
24	session or control of the repackager, in-

1	cluding any prescription drug product
2	that is subsequently received; and
3	"(II) perform the activities de-
4	scribed in clause (i).
5	"(v) Records.—A repackager shall
6	keep records of the disposition of an illegit-
7	imate prescription drug product for not less
8	than 3 years after the conclusion of the dis-
9	position.
10	"(C) Electronic database.—A repack-
11	ager may satisfy the requirements of this para-
12	graph through the use of a secure electronic data-
13	base developed and operated by the manufacturer
14	or another entity. The owner of such database
15	shall establish the requirements and processes to
16	respond to requests and may provide for data ac-
17	cess to other members of the pharmaceutical dis-
18	tribution supply chain, as appropriate. The de-
19	velopment and operation of such a database shall
20	not relieve a repackager of the requirement under
21	this paragraph to respond to a verification re-
22	quest submitted by means other than a secure
23	electronic database.
24	"(D) Returned prescription drug
25	PRODUCT.—Beginning not later than 6 years

1	after the date of the enactment of the Safe-
2	guarding America's Pharmaceuticals Act of
3	2013, upon receipt of a returned prescription
4	drug product that the repackager intends to fur-
5	ther distribute, before further distributing such
6	prescription drug product, the repackager
7	shall—
8	"(i) verify the prescription drug prod-
9	uct identifier for each sealed homogeneous
10	case of such prescription drug product; or
11	"(ii) if such prescription drug product
12	is not in a sealed homogeneous case, verify
13	the prescription drug product identifier on
14	each package.
15	"(f) Third-Party Logistics Provider Require-
16	MENTS.—
17	"(1) Authorized trading partners.—Begin-
18	ning on January 1, 2015, a third-party logistics pro-
19	vider shall ensure that each of its trading partners is
20	authorized.
21	"(2) Verification.—Beginning not later than
22	January 1, 2015, a third-party logistics provider
23	shall implement systems to enable the third-party lo-
24	gistics provider to comply with the following require-
25	ments:

1	"(A) Suspect prescription drug prod-
2	UCT.—
3	"(i) In general.—Upon making a de-
4	termination that a prescription drug prod-
5	uct in the possession or control of a third-
6	party logistics provider is a suspect pre-
7	scription drug product, a third-party logis-
8	tics provider shall promptly notify the
9	owner of such prescription drug product of
10	the need to conduct an investigation to de-
11	termine whether the prescription drug prod-
12	uct is an illegitimate prescription drug
13	product.
14	"(ii) Cleared prescription drug
15	PRODUCT.—If the owner of the prescription
16	drug product notifies the third-party logis-
17	tics provider of the determination that a
18	suspect prescription drug product is not an
19	illegitimate prescription drug product, such
20	prescription drug product may be further
21	distributed.
22	"(iii) Records.—A third-party logis-
23	tics provider shall keep records of the activi-
24	ties described in clauses (i) and (ii) with re-
25	spect to a suspect prescription drug product

1	for not less than 3 years after the conclusion
2	of the investigation.
3	"(B) Illegitimate prescription drug
4	PRODUCT.—
5	"(i) In general.—Upon receiving no-
6	tice that a manufacturer of a prescription
7	drug product has determined that a pre-
8	scription drug product in the possession or
9	control of a third-party logistics provider is
10	an illegitimate prescription drug product,
11	the third-party logistics provider shall—
12	"(I) quarantine such prescription
13	drug product within the possession or
14	control of the third-party logistics pro-
15	vider from prescription drug product
16	$intended\ for\ distribution;$
17	"(II) promptly notify the owner of
18	such prescription drug product of the
19	need to provide for the disposition of
20	such prescription drug product; and
21	"(III) promptly transfer posses-
22	sion of the prescription drug product
23	to the owner of such prescription drug
24	product to provide for the disposition
25	of the prescription drug product.

1	"(ii) Making a notification.—Upon
2	determining that a prescription drug prod-
3	uct in the possession or control of the third-
4	party logistics provider is an illegitimate
5	prescription drug product, the third-party
6	logistics provider shall notify the Secretary
7	not later than 24 hours after making such
8	determination. The Secretary shall deter-
9	mine whether additional trading partner
10	notification is appropriate.
11	"(iii) Responding to a notifica-
12	TION.—Upon the receipt of a notification
13	from the Secretary, a third-party logistics
14	provider shall—
15	"(I) identify all illegitimate pre-
16	scription drug product subject to such
17	notification that is in the possession or
18	control of the third-party logistics pro-
19	vider, including any prescription drug
20	product that is subsequently received;
21	and
22	"(II) perform the activities de-
23	scribed in clause (i).
24	"(iv) Records.—A third-party logis-
25	tics provider shall keep records of the activi-

ties described in clauses (i) and (ii) with re
spect to an illegitimate prescription drug

product for not less than 3 years after the

conclusion of the disposition.

5 "(g) Drop Shipments.—This section does not apply
6 to any entity, notwithstanding its status as a wholesale dis7 tributor or repackager, or other status that is not involved
8 in the physical handling, distribution, or storage of a pre9 scription drug product. For purposes of this subsection, fa10 cilitating the distribution of a prescription drug product
11 by providing various administrative services, including
12 processing of orders and payments, shall not, by itself, be
13 construed as being involved in the handling, distribution,
14 or storage of a prescription drug product."

15 SEC. 3. ENHANCED DRUG DISTRIBUTION SECURITY.

16 (a) PILOT PROJECTS.—

17 (1) In General.—Not later than 2 years after 18 the date of the enactment of this Act, the Secretary 19 shall establish one or more pilot projects in coordina-20 tion with manufacturers, repackagers, wholesale dis-21 tributors, third-party logistics providers, and dis-22 pensers to explore and evaluate methods to enhance 23 the safety and security of the pharmaceutical dis-24 tribution supply chain.

(2) Content.—

1	(A) In General.—The Secretary shall en-
2	sure that the pilot projects under paragraph (1)
3	collectively—
4	(i) reflect the diversity of the pharma-
5	ceutical distribution supply chain; and
6	(ii) include participants representative
7	of every sector within the pharmaceutical
8	distribution supply chain, including par-
9	ticipants representative of small businesses.
10	(B) Project design.—The pilot projects
11	shall be designed to—
12	(i) utilize the prescription drug prod-
13	uct identifier for tracing of a prescription
14	drug product, which utilization may in-
15	clude—
16	(I) verification of the prescription
17	drug product identifier of a prescrip-
18	tion drug product; and
19	(II) the use of aggregation and in-
20	ference;
21	(ii) improve the technical capabilities
22	of each sector within the pharmaceutical
23	supply chain to comply with systems and
24	processes needed to utilize the prescription

1	drug product identifiers to enhance tracing
2	of a prescription drug product; and
3	(iii) conduct such other activities as
4	the Secretary determines appropriate to ex-
5	plore and evaluate methods to enhance the
6	safety and security of the pharmaceutical
7	distribution supply chain.
8	(b) Public Meetings.—
9	(1) In General.—Not later than 6 months after
10	the date of the enactment of this Act, and at least
11	every 6 months thereafter until the submission of the
12	report required by subsection (e)(2), the Secretary
13	shall hold a public meeting to enhance the safety and
14	security of the pharmaceutical distribution supply
15	chain. In conducting such meetings, the Secretary
16	shall take all measures reasonable and practicable to
17	ensure the protection of confidential commercial in-
18	formation and trade secrets.
19	(2) Content.—In conducting meetings under
20	this subsection, the Secretary shall seek to address, in
21	at least one such meeting, each of the following topics.
22	(A) Best practices in each of the sectors
23	within the pharmaceutical distribution supply

chain to implement the requirements of section

1	582 of the Federal Food, Drug, and Cosmetic
2	Act, as added by section 2.
3	(B) The costs and benefits of implementa-
4	tion of such section 582, including the impact on
5	each pharmaceutical distribution supply chain
6	sector and on public health.
7	(C) Whether additional electronic
8	traceability requirements, including tracing of
9	prescription drug product at the package level,
10	are feasible, cost effective, overly burdensome on
11	small businesses, and needed to protect public
12	health.
13	(D) The systems and processes needed to
14	utilize the prescription drug product identifiers
15	to enhance tracing of prescription drug product
16	at the package level.
17	(E) The technical capabilities and legal au-
18	thorities, if any, needed to establish an electronic
19	system that provides for enhanced tracing of pre-
20	scription drug product at the package level.
21	(F) The impact that the requirements, sys-
22	tems, processes, capabilities, and legal authori-
23	ties referred to in subparagraphs (C), (D), and
24	(E) would have on patient safety, the drug sup-

ply, cost and regulatory burden, the timeliness of

1	patient access to prescription drugs, and small
2	businesses.
3	(c) Study of the Pharmaceutical Distribution
4	Supply Chain.—
5	(1) In general.—The Comptroller General of
6	the United States shall conduct a study to examine
7	implementation of the requirements established under
8	subchapter H of chapter V of the Federal Food, Drug,
9	and Cosmetic Act, as added by section 2, in order to
10	inform the regulations promulgated under this sec-
11	tion.
12	(2) Consideration.—In conducting the study
13	under this subsection, the Comptroller General shall
14	provide for stakeholder input and shall consider the
15	following:
16	(A) The implementation of the requirements
17	$established\ under\ such\ subchapter\ H\ with\ respect$
18	to—
19	(i) the ability of the health care system
20	collectively to maintain patient access to
21	medicines;
22	(ii) the scalability of such require-
23	ments, including with respect to prescrip-
24	tion drug product lines; and

1	(iii) the capability of different sectors
2	within the pharmaceutical distribution sup-
3	ply chain, including small businesses, to
4	affix and utilize the prescription drug prod-
5	uct identifier.
6	(B) The need for additional legal authori-
7	ties and activities to address additional gaps in
8	the pharmaceutical distribution supply chain, if
9	any, after the implementation of the require-
10	$ments\ established\ under\ such\ subchapter\ H\ with$
11	respect to—
12	(i) the systems and processes needed to
13	enhance tracing of prescription drug prod-
14	uct at the package level;
15	(ii) the impact, feasibility, and cost ef-
16	fectiveness that additional requirements
17	pursuant to this section would have on each
18	pharmaceutical distribution supply chain
19	sector and the public health; and
20	(iii) the systems and processes needed
21	to enhance interoperability among trading
22	partners.
23	(C) Risks to the security and privacy of
24	data collected, maintained, or exchanged pursu-

1	ant to the requirements established under such
2	$subchapter\ H.$
3	(d) Small Dispensers.—
4	(1) In general.—Not later than 10 years after
5	the date of the enactment of this Act, the Secretary
6	shall enter into a contract with a private, inde-
7	pendent consulting firm with relevant expertise to
8	conduct a technology and software study on the feasi-
9	bility of dispensers that have 25 or fewer full-time
10	employees conducting interoperable, electronic tracing
11	of prescription drug products at the package level.
12	(2) Condition.—As a condition of the award of
13	a contract under paragraph (1), the private inde-
14	pendent consulting firm awarded such contract shall
15	agree to consult with dispensers that have 25 or fewer
16	full-time employees when conducting the study under
17	such subparagraph.
18	(3) Study content.—The study conducted
19	under paragraph (1) shall assess whether, with re-
20	spect to conducting interoperable, electronic tracing of
21	prescription drug products at the package level, the
22	necessary hardware and software—
23	(A) is readily accessible to such dispensers;
24	(B) is not prohibitively expensive to obtain,
25	install, and maintain for such dispensers; and

1	(C) can be integrated into business prac-
2	tices, such as interoperability with wholesale dis-
3	tributors, for such dispensers.
4	(4) Publication.—The Secretary shall pub-
5	lish—
6	(A) the statement of work for the study con-
7	ducted under paragraph (1) for public comment
8	not later than 30 days before commencing the
9	study; and
10	(B) the final version of such study for pub-
11	lic comment not later than 30 days after such
12	study is completed.
13	(5) Report to congress.—Not later than 30
14	days after the date on which the study conducted
15	under paragraph (1) is completed, the Secretary shall
16	submit to the Committee on Energy and Commerce of
17	the House of Representatives and the Committee on
18	Health, Education, Labor, and Pensions of the Sen-
19	ate, a report on the findings of the study and any rec-
20	ommendations to improve the technology and software
21	available to small dispensers for purposes of con-
22	ducting electronic, interoperable tracing of prescrip-
23	tion drug products at the package level.
24	(6) Public meeting.—Not later than 180 days
25	after the date on which the study conducted under

paragraph (1) is completed, the Secretary shall hold a public meeting at which members of the public, including stakeholders, may present their views on the study.

(e) Reports.—

- (1) GAO REPORT.—Not later than 12 years after the date of the enactment of this Act, the Comptroller General shall submit to the Committee on Energy and Commerce of the House of Representatives and the Committee on Health, Education, Labor, and Pensions of the Senate a report on the results of the study conducted under subsection (c).
- (2) FDA REPORT.—Not later than 12 years after the date of the enactment of this Act, the Secretary shall submit to the Committee on Energy and Commerce of the House of Representatives and the Committee on Health, Education, Labor, and Pensions of the Senate a report on the results of the pilot program conducted under subsection (a), taking into consideration—
 - (A) the comments received during the public meetings conducted under subsection (b); and
- (B) the results of the study conducted, and the public comments received during the public meeting held, under subsection (d).

1	(f) Establishment of Additional Require-
2	MENTS.—
3	(1) In General.—Notwithstanding any other
4	provision of this Act, including the amendments made
5	by this Act, not earlier than January 1, 2027, and
6	not later than March 1, 2027, the Secretary shall
7	issue proposed regulations that establish additional
8	requirements to prevent a suspect product, illegit-
9	imate product, or a product that is counterfeit, stolen,
10	diverted, or otherwise unfit for distribution from en-
11	tering into or being further distributed in the supply
12	chain, including—
13	(A) requirements related to the use of inter-
14	operable electronic systems and technologies for
15	enhanced tracing of prescription drug product at
16	the package level, which may include verification
17	of the prescription drug product identifier of a
18	package of prescription drug product and en-
19	hanced verification of saleable returns;
20	(B) requirements related to the use of addi-
21	tional prescription drug product identifiers or
22	prescription drug product identifier technology
23	that meet the standards developed under section
24	582(a)(2) of the Federal Food, Drug, and Cos-

metic Act, as added by section 2;

1	(C) requirements related to the use of aggre-
2	gation, inference, and other methods, if deter-
3	mined to be necessary components of the systems
4	and technologies referred to in subparagraph (A);
5	and
6	(D) other data transmission and mainte-
7	nance requirements and interoperability stand-
8	ards.
9	(2) Flexibility.—The requirements described in
10	paragraph (1) shall provide for flexibility for a mem-
11	ber of the pharmaceutical supply chain, by—
12	(A) with respect to dispensers, allowing a
13	dispenser to enter into a written agreement with
14	a third party, including an authorized wholesale
15	distributor, under which—
16	(i) the third party confidentially
17	maintains any information required to be
18	maintained under such requirements for the
19	dispenser; and
20	(ii) the dispenser maintains a copy of
21	the written agreement and is not relieved of
22	the other obligations of the dispenser under
23	such requirements;
24	(B) establishing a process by which an au-
25	thorized manufacturer, repackager, wholesale dis-

1	tributor, or dispenser may request a waiver from
2	any such requirements if the Secretary deter-
3	mines that such requirements would result in an
4	undue economic hardship on the manufacturer,
5	wholesale distributor, or dispenser;
6	(C) not requiring the adoption of specific
7	business systems by a member of the pharma-
8	ceutical supply chain for the maintenance and
9	transmission of prescription drug product trac-
10	ing data; and
11	(D) prescribing alternative methods of com-
12	pliance for small businesses, as specified in
13	paragraph (4).
14	(3) Considerations.—In issuing proposed reg-
15	ulations under paragraph (1), the Secretary shall
16	consider—
17	(A) the results of the pilot project conducted
18	under subsection (a);
19	(B) the public meetings held under sub-
20	section (b);
21	(C) the studies conducted under subsections
22	(c) and (d);
23	(D) the reports submitted under subsection
24	(e);

- (E) the public health benefits of such regulations compared with the cost of compliance with the requirements contained in such regulations, including with respect to entities of varying sizes and capabilities; and
 - (F) the diversity of the pharmaceutical distribution supply chain by providing appropriate flexibility for each sector in the supply chain, including small businesses.
 - (4) SMALL BUSINESS PROTECTION.—The Secretary, taking into consideration the study conducted under paragraph (d), shall, if the Secretary determines that the requirements established pursuant to paragraph (1) would result in an undue economic hardship on small businesses, provide for alternative methods of compliance with any such requirement by small businesses, including—
 - (A) establishing timelines for such compliance (including compliance by dispensers with 25 or fewer full-time employees) that do not impose undue economic hardship for small businesses, including dispensers with respect to which the study concluded has insufficient hardware and software to conduct interoperable, elec-

1	tronic tracing of prescription drug products at
2	the package level; and
3	(B) establishing a process by which a dis-
4	penser may request a waiver from any such re-
5	quirement.
6	(5) Regulations.—In issuing regulations to
7	carry out this subsection, the Secretary shall—
8	(A) issue a notice of proposed rulemaking
9	that includes a copy of the proposed rule;
10	(B) provide for a period of not less than 60
11	days for comments on the proposed rule; and
12	(C) provide for an effective date of the final
13	rule that is 2 years after the date on which such
14	final rule is published.
15	(6) Sunset.—The requirements regarding the
16	provision and receipt of transaction history and
17	transaction statements under section 582 of the Fed-
18	eral Food, Drug, and Cosmetic Act, as added by sec-
19	tion 2, shall cease to be effective on the date on which
20	the regulations issued under this section are fully im-
21	plemented.
22	(g) Definitions.—In this section:
23	(1) The terms defined in section 581 of the Fed-
24	eral Food, Drug, and Cosmetic Act, as added by sec-

1	tion 2, shall have the same meanings in this section
2	as such terms are given in such section 581.
3	(2) The term "Secretary" means the Secretary of
4	Health and Human Services, acting through the Com-
5	missioner of Food and Drugs.
6	SEC. 4. NATIONAL STANDARDS FOR WHOLESALE DISTRIBU-
7	TORS.
8	(a) Standards.—Chapter V of the Federal Food,
9	Drug, and Cosmetic Act (21 U.S.C. 351 et seq.) is amend-
10	ed—
11	(1) in section 503 (21 U.S.C. 353), by striking
12	"(e)(1)(A)" and all that follows through "(3) For the
13	purposes of this subsection and subsection (d)—" and
14	inserting the following:
15	"(e) For purposes of subsection (d)—";
16	(2) in section 503(e) (21 U.S.C. 353(e)), by re-
17	designating subparagraphs (A) and (B) as para-
18	graphs (1) and (2), respectively; and
19	(3) in subchapter H, as added by section 2, by
20	adding at the end the following:
21	"SEC. 583. NATIONAL STANDARDS FOR WHOLESALE DIS-
22	TRIBUTORS.
23	"(a) Standards.—

1	"(1) In general.—The Secretary shall establish,
2	by regulation, standards for the licensing of persons
3	that make wholesale distributions.
4	"(2) Requirements.—The standards under
5	paragraph (1) shall, with respect to wholesale dis-
6	tributions, include requirements for—
7	"(A) the storage and handling of drugs sub-
8	ject to section 503(b)(1), including facility re-
9	quirements;
10	"(B) the establishment and maintenance of
11	records of the distributions of such drugs;
12	"(C) the furnishing of a bond or other
13	equivalent means of security in accordance with
14	paragraph (3);
15	"(D) mandatory background checks and
16	fingerprinting of facility managers or designated
17	representatives;
18	"(E) the establishment and implementation
19	of qualifications for key personnel;
20	"(F) the mandatory physical inspection of
21	any facility to be used in wholesale distribution
22	within a reasonable timeframe from the initial
23	application for licensure of the wholesale dis-
24	tributor: and

1	"(G) in accordance with paragraph (5), the
2	prohibition of certain persons from engaging in
3	$who lesale\ distribution.$
4	"(3) Bond or other security.—The require-
5	ments under paragraph (2)(C) shall provide for the
6	following:
7	"(A) An applicant that is not a govern-
8	$ment\hbox{-}owned\hbox{-}and\hbox{-}operated who less le distributor,$
9	for the issuance or renewal of a wholesale dis-
10	tributor license, shall submit a surety bond of
11	\$100,000 or other equivalent means of security
12	acceptable to the applicable licensing authority.
13	"(B) For purposes of subparagraph (A), the
14	applicable licensing authority may accept a sur-
15	ety bond less than \$100,000 if the annual gross
16	receipts of the previous tax year for the wholesale
17	distributor is \$10,000,000 or less, in which case
18	the surety bond may not be less than \$25,000.
19	"(C) If a wholesale distributor can provide
20	evidence that it possesses the required bond in a
21	State, the requirement for a bond in another
22	State is waived.
23	"(4) Inspections.—To satisfy the inspection re-
24	quirement under paragraph (2)(F), the Secretary

1	may conduct the inspection, or may accept an inspec-
2	tion by—
3	"(A) the government of the State in which
4	the facility is located; or
5	"(B) a third-party accreditation or inspec-
6	tion service approved by the Secretary.
7	"(5) Prohibited Persons.—The requirements
8	under paragraph (2) shall include requirements to
9	prohibit a person from receiving or maintaining li-
10	censure for wholesale distribution if the person—
11	"(A) has been convicted of any felony for
12	conduct relating to wholesale distribution; any
13	felony violation of section 301(i) or 301(k); or
14	any felony violation of section 1365 of title 18,
15	United States Code, relating to prescription drug
16	product tampering; or
17	"(B) has engaged in a pattern of violating
18	the requirements of this section that presents a
19	threat of serious adverse health consequences or
20	death to humans.
21	"(b) Reporting by Licensed Wholesale Dis-
22	TRIBUTORS.—
23	"(1) Annual report.—Beginning not later
24	than 1 year after the date of the enactment of this sec-
25	tion, each person engaged in wholesale distribution in

1	interstate commerce shall submit on an annual basis,
2	and update as necessary, a report to the Secretary in-
3	cluding—
4	"(A) the wholesale distributor's name;
5	"(B) the wholesale distributor's address;
6	"(C) a listing of each State in which the
7	wholesale distributor is licensed for wholesale
8	distribution; and
9	"(D) any disciplinary actions taken by a
10	State, the Federal Government, or a foreign gov-
11	ernment during the reporting period against the
12	$who lesale\ distributor.$
13	"(2) Posting on internet.—The Secretary
14	shall post on the public Internet Website of the Food
15	and Drug Administration the name of each wholesale
16	distributor, and the State in which each such dis-
17	tributor is licensed, based on reports under paragraph
18	(1).
19	"(c) Preservation of State Authority.—This
20	subchapter does not prohibit a State from—
21	"(1) licensing wholesale distributors for the con-
22	duct of wholesale distribution activities in the State
23	in accordance with this subchapter; and
24	"(2) collecting fees from wholesale distributors in
25	connection with such licensing,

- 1 so long as the State does not require such licensure to the
- 2 extent to which an entity is engaged in third-party logistics
- 3 provider activities.
- 4 "(d) Definition.—In this section, the term 'wholesale
- 5 distribution' means the distribution of a drug subject to sec-
- 6 tion 503(b)(1) to a person other than a consumer or patient,
- 7 but does not include—

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- 8 "(1) intracompany distribution of any drug be-9 tween members of an affiliated group (as defined in 10 section 1504(a) of the Internal Revenue Code of 11 1986);
- 12 "(2) the distribution of a drug, or an offer to 13 distribute a drug among hospitals or other health care 14 entities which are under common control;
 - "(3) the distribution of a drug or an offer to distribute a drug for emergency medical reasons, including a public health emergency declaration pursuant to section 319 of the Public Health Service Act, except that a drug shortage not caused by a public health emergency shall not constitute such an emergency medical reason;
- 22 "(4) dispensing of a drug pursuant to a valid 23 prescription executed in accordance with subsection 24 503(b)(1);

1	"(5) the distribution of minimal quantities of
2	drug by a licensed retail pharmacy to a licensed
3	practitioner for office use;
4	"(6) the distribution of a drug or an offer to dis-
5	tribute a drug by a charitable organization to a non-
6	profit affiliate of the organization to the extent other-
7	wise permitted by law;
8	"(7) the purchase or other acquisition by a dis-
9	penser, hospital, or other health care entity of a drug
10	for use by such dispenser, hospital, or other health
11	care entity;
12	"(8) the distribution of a drug by the manufac-
13	turer of such drug;
14	"(9) the receipt or transfer of a drug by an au-
15	thorized third-party logistics provider provided that
16	such third-party logistics provider does not take own-
17	ership of the drug;
18	"(10) the transport of a drug by a common car-
19	rier, provided that the common carrier does not take
20	ownership of the drug;
21	"(11) the distribution of a drug, or an offer to
22	distribute a drug, by an authorized repackager that
23	has taken ownership of the drug and repacked it in
24	$accordance\ with\ section\ 582(e);$

1	"(12) saleable drug returns when conducted by a
2	dispenser in accordance with section 203.23 of title
3	21, Code of Federal Regulations (or any successor reg-
4	ulation);
5	"(13) the distribution of a combination prescrip-
6	tion drug product described in section
7	581(20)(B)(xiii);
8	"(14) the distribution of a medical convenience
9	$kit\ described\ in\ section\ 581(21)(B)(xiv);$
10	"(15) the distribution of an intravenous drug
11	that, by its formulation, is intended for the replenish-
12	ment of fluids and electrolytes (such as sodium, chlo-
13	ride, and potassium) or calories (such as dextrose and
14	$amino\ acids);$
15	"(16) the distribution of an intravenous drug
16	used to maintain the equilibrium of water and min-
17	erals in the body, such as dialysis solutions;
18	"(17) the distribution of a drug that is intended
19	for irrigation or reconstitution, or sterile water,
20	whether intended for such purposes or for injection;
21	"(18) the distribution of compressed medical gas
22	(as defined in section $581(21)(C)$);
23	"(19) facilitating the distribution of a prescrip-
24	tion drug product by providing administrative serv-
25	ices, such as processing of orders and payments, with-

- out physical handling, distribution, or storage of a
 prescription drug product; or
- 3 "(20)(A) the distribution of a product by a dis-4 penser, or a wholesale distributor acting at the direc-5 tion of the dispenser, to a repackager registered under 6 section 510 for the purpose of repackaging the drug 7 for use by that dispenser or another health care entity 8 that is under the dispenser's ownership or control, so 9 long as the dispenser retains ownership of the pre-10 scription drug product; and
- 11 "(B) the saleable or nonsaleable return by such 12 repackager of such prescription drug product.
- "(e) Effective Date.—The standards required by 14 subsection (a) shall take effect not later than 2 years after 15 the date of the enactment of this section. The Secretary shall
- 16 issue the regulations required by subsection (a) not later
- 17 than 1 year after the date of the enactment of this Act.".
- 18 (b) Conforming Amendment.—Section 804(a)(5)(A)
- 19 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 20 384(a)(5)(A)) is amended by striking "503(e)(2)(A)" and
- 21 inserting "583(a)".

1	SEC. 5. NATIONAL LICENSURE STANDARDS FOR THIRD-
2	PARTY LOGISTICS PROVIDERS.
3	Subchapter H of chapter V of the Federal Food, Drug,
4	and Cosmetic Act, as amended by section 4, is further
5	amended by adding at the end the following:
6	"SEC. 584. NATIONAL LICENSURE STANDARDS FOR THIRD-
7	PARTY LOGISTICS PROVIDERS.
8	"(a) License Requirement.—No facility may en-
9	gage in the activities of a third-party logistics provider in
10	any State unless—
11	"(1) the facility is licensed—
12	"(A) by the State from which the drug is
13	distributed by the third-party logistics provider
14	in accordance with a qualified licensing pro-
15	gram, if the State has such a program; or
16	"(B) by the Secretary under this section, if
17	the State from which the drug is distributed does
18	not have such a program; and
19	"(2) if the drug is distributed interstate and the
20	facility is not licensed by the Secretary under para-
21	graph (1)(B), registers with the State into which the
22	drug is distributed if such State requires such reg-
23	istration.
24	"(b) Reporting by Licensed Third-Party Logis-
25	tics Providers.—

1	"(1) Annual report.—Beginning not later
2	than 1 year after the date of the enactment of this sec-
3	tion, each facility engaged in the activities of a third-
4	party logistics provider shall submit on an annual
5	basis, and update as necessary, a report to the Sec-
6	retary including—
7	"(A) the facility's name;
8	"(B) the facility's address;
9	"(C) a listing of each jurisdiction (whether
10	State or Federal) in which the facility is licensed
11	for third-party logistics provider activities; and
12	"(D) any disciplinary actions taken by a
13	State or Federal licensing authority during the
14	reporting period against the facility.
15	"(2) Posting on internet.—The Secretary
16	shall post on the public Internet Website of the Food
17	and Drug Administration the name of each third-
18	party logistics provider, and each jurisdiction (wheth-
19	er State or Federal) in which the provider is licensed,
20	based on reports under paragraph (1).
21	"(c) Preservation of State Authority.—This
22	subchapter does not prohibit a State from—
23	"(1) licensing third-party logistic providers for
24	the conduct of third-party logistics provider activities
25	in the State in accordance with this subchanter and

1 "(2) collecting fees from third-party logistics pro-2 viders in connection with such licensing, 3 so long as the State does not require such licensure to the 4 extent to which an entity is engaged in wholesale distribu-5 tion. "(d) Costs.— 6 7 "(1) AUTHORIZED LICENSURE FEES.—In the 8 case of a facility engaging in the activities of a third-9 party logistics provider licensed by the Secretary 10 under this section, the Secretary may assess and col-11 lect a reasonable fee in an amount equal to the costs 12 to the Federal Government of establishing and admin-13 istering the licensure program established, and con-14 ducting period inspections, under this section. 15 "(2) Adjustment.—The Secretary shall adjust 16 the amount of the fee under paragraph (1) on an an-17 nual basis, if necessary, to generate an amount of rev-18 enue equal to the costs referred to in such paragraph. 19 "(3) AVAILABILITY.—Fees assessed and collected 20 under this subsection shall be available for obligation 21 only to the extent and in the amount provided in ad-22 vance in appropriations Acts. Such fees shall remain 23 available until expended. "(e) License Regulations.— 24

1	"(1) In general.—The Secretary shall establish,
2	by regulation, standards, terms, and conditions for li-
3	censing persons to engage in third-party logistics pro-
4	vider activities.
5	"(2) Content.—The regulations under para-
6	graph (1) shall—
7	"(A) include standards relating to eligi-
8	bility for, and revocation and reissuance of, li-
9	censes;
10	"(B) establish a process by which the appli-
11	cable licensing authority will, upon request by a
12	third-party logistics provider that is accredited
13	by a third-party accreditation program ap-
14	proved by the Secretary, issue a license to the
15	provider;
16	"(C) establish a process by which the Sec-
17	retary shall issue a license to a third-party logis-
18	tics provider if the Secretary is not able to ap-
19	prove a third-party accreditation program be-
20	cause no such program meets the Secretary's re-
21	quirements necessary for approval of such a
22	third-party accreditation program;
23	"(D) require that the third-party logistics
24	provider comply with storage practices, as deter-

1	mined by the Secretary, at the provider's facili-
2	ties, including—
3	"(i) maintaining access to warehouse
4	space of suitable size to facilitate safe oper-
5	ations, including a suitable area to quar-
6	antine suspect prescription drug product;
7	"(ii) maintaining adequate security;
8	and
9	"(iii) having written policies and pro-
10	cedures to—
11	"(I) address receipt, security, stor-
12	age, inventory, shipment, and distribu-
13	tion of a prescription drug product;
14	"(II) identify, record, and report
15	confirmed losses or thefts in the United
16	States;
17	"(III) correct errors and inac-
18	curacies in inventories;
19	"(IV) provide support for manu-
20	$facturer\ recalls;$
21	"(V) prepare for, protect against,
22	and address any reasonably foreseeable
23	crisis that affects security or operation
24	at the facility, such as a strike, fire, or
25	flood;

1	"(VI) ensure that any expired
2	prescription drug product is segregated
3	from other prescription drug products
4	and returned to the manufacturer or
5	repackager or destroyed;
6	"(VII) maintain the capability to
7	electronically trace the receipt and out-
8	bound distribution of a prescription
9	drug product, and supplies and records
10	of inventory; and
11	"(VIII) quarantine or destroy a
12	suspect prescription drug product if di-
13	rected to do so by the respective manu-
14	facturer, wholesale distributor, dis-
15	penser, or an authorized government
16	agency;
17	"(E) provide for periodic inspection, as de-
18	termined by the Secretary, of such facility ware-
19	house space to ensure compliance with this sec-
20	tion;
21	"(F) prohibit a facility from having as a
22	manager or designated representative anyone
23	convicted of any felony violation of section
24	301(i) or 301(k) or any felony violation of sec-

1	tion 1365 of title 18, United States Code, relat-			
2	ing to prescription drug product tampering;			
3	"(G) perform mandatory background checks			
4	of the provider's facility managers or designated			
5	representatives of such managers;			
6	"(H) require a third-party logistics pro-			
7	vider to provide to the applicable licensing au-			
8	thority, upon the authority's request, a list of all			
9	prescription drug product manufacturers, whole-			
10	sale distributors, and dispensers for whom the			
11	third-party logistics provider provides services at			
12	the provider's facilities; and			
13	"(I) include procedures under which any			
14	third-party logistics provider license—			
15	"(i) will expire on the date that is 3			
16	years after issuance of the license; and			
17	"(ii) may be renewed for additional 3-			
18	year periods.			
19	"(f) Validity of License.—A license issued under			
20	this section shall remain valid as long as such third-party			
21	logistics provider remains accredited by the Secretary, sub-			
22	ject to renewal under subsection (d). If the Secretary finds			
23	that the third-party accreditation program demonstrates			
24	that all applicable requirements for licensure under this sec-			
25	tion are met, the Secretary shall issue a license under this			

- 1 section to a third-party logistics provider receiving accredi-
- 2 tation.
- 3 "(g) Qualified Licensing Program Defined.—In
- 4 this section, the term 'qualified licensing program' means
- 5 a program meeting the requirements of this section and the
- 6 regulations thereunder.
- 7 "(h) Effective Date.—The requirements of this sec-
- 8 tion shall take effect not later than 1 year after the date
- 9 of the enactment of this section. The Secretary shall issue
- 10 the regulations required by subsection (d) not later than
- 11 180 days after the date of the enactment of this section.".
- 12 SEC. 6. PENALTIES.
- 13 (a) Prohibited Acts.—Section 301(t) of the Federal
- 14 Food, Drug, and Cosmetic Act (21 U.S.C. 331(t)) is amend-
- 15 ed by striking "or the distribution of drugs in violation of
- 16 section 503(e) or the failure to otherwise comply with the
- 17 requirements of section 503(e)" and inserting "the failure
- 18 to comply with any requirement of section 582, engaging
- 19 in the wholesale distribution of a drug in violation of sec-
- 20 tion 583 or the failure to otherwise comply with the require-
- 21 ments of section 583, or engaging in the activities of a
- 22 third-party logistics provider in violation of section 584 or
- 23 the failure to otherwise comply with the requirements of sec-
- 24 tion 584".

- 1 (b) Enhanced Penalty for Knowing Unlicensed
- 2 Activities.—Section 303(b)(1)(D) of the Federal Food,
- 3 Drug, and Cosmetic Act (21 U.S.C. 333(b)(1)(D)) is
- 4 amended by striking "503(e)(2)(A)" and inserting "583 or
- 5 584".
- 6 (c) Misbranding.—Section 502 of the Federal Food,
- 7 Drug, and Cosmetic Act (21 U.S.C. 352) is amended by
- 8 adding at the end the following:
- 9 "(bb) If it is a drug and it fails to bear a prescription
- 10 drug product identifier as required by section 582.".
- 11 SEC. 7. UNIFORM NATIONAL POLICY.
- 12 Subchapter H of chapter V of the Federal Food, Drug,
- 13 and Cosmetic Act, as amended by section 5, is further
- 14 amended by adding at the end the following:
- 15 "SEC. 585. UNIFORM NATIONAL POLICY.
- 16 "(a) Preemption of State Prescription Drug
- 17 Product Tracing and Other Requirements.—Begin-
- 18 ning on the date of the enactment of the Safeguarding
- 19 America's Pharmaceuticals Act of 2013, no State or polit-
- 20 ical subdivision of a State may establish or continue in ef-
- 21 fect any requirements for tracing drugs through the dis-
- 22 tribution system (including any requirements with respect
- 23 to paper or electronic pedigrees, track and trace, statements
- 24 of distribution history, transaction history, or transaction
- 25 statements, or verification, investigation, disposition, alerts,

- or recordkeeping relating to the pharmaceutical distribution
 supply chain system) that—
 "(1) are inconsistent with, more stringent than,
- 3 "(1) are inconsistent with, more stringent than, 4 or in addition to any requirements applicable under 5 this Act; or
- 6 "(2) are inconsistent with any applicable waiv-7 er, exception, or exemption issued by the Secretary 8 under section 582(a).

"(b) Standards or Licensure.—

- "(1) In General.—Beginning on the date of the enactment of Safeguarding America's Pharmaceuticals Act of 2013, no State or political subdivision of a State may establish or continue any standards, requirements, or regulations with respect to wholesale drug distributor or third-party logistics provider licensure which are inconsistent with, less stringent than, in addition to, or more stringent than, the standards and requirements under this Act.
- "(2) LICENSING FEES.—Paragraph (1) does not affect the authority of a State to collect fees from wholesale drug distributors or third-party logistics providers in connection with State licensing under section 583 or 584 pursuant to a licensing program meeting the requirements of such sections.

1	"(3) Enforcement, suspension, and revoca-		
2	tion of licenses.—Notwithstanding paragraph (1),		
3	a State—		
4	"(A) may take administrative action, in-		
5	cluding fines, to enforce a licensure requirement		
6	promulgated by the State in accordance with		
7	$this\ Act;$		
8	"(B) may provide for the suspension or rev-		
9	ocation of licenses issued by the State for viola-		
10	tions of the laws of such State;		
11	"(C) upon conviction of a person for a vio-		
12	lation of Federal, State, or local controlled sub-		
13	stance laws or regulations, may provide for fines,		
14	imprisonment, or civil penalties; and		
15	"(D) may regulate activities of entities li-		
16	censed pursuant to section 583 or 584 in a man-		
17	ner that is consistent with the provisions of this		
18	subchapter.".		
19	SEC. 8 ELECTRONIC LABELING.		
20	(a) In General.—Section 502(f) of the Federal Food,		
21	Drug, and Cosmetic Act (21 U.S.C. 352(f)) is amended by		
22	adding at the end the following new sentence: "Required		
23	labeling (other than immediate container or carton labels)		
24	that is intended for use by a physician, a pharmacist, or		
25	another health care professional and that provides direc-		

- 1 tions for human use of a drug subject to section 503(b)(1),
- 2 may (except as necessary to mitigate a safety risk, as speci-
- 3 fied by the Secretary in regulation) be made available by
- 4 electronic means instead of paper form, provided that such
- 5 labeling complies with all applicable requirements of law,
- 6 the manufacturer or distributor, as applicable, affords
- 7 health care professionals and authorized dispensers (as de-
- 8 fined in section 581) the opportunity to request the labeling
- 9 in paper form, and after such a request the manufacturer
- 10 or distributor promptly provides the requested information
- 11 without additional cost.".
- 12 (b) Regulations.—The Secretary of Health and
- 13 Human Services shall promulgate regulations imple-
- 14 menting the amendment made by subsection (a).
- 15 (c) Application.—The last sentence of section 502(f)
- 16 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 17 352(f)), as added by subsection (a), shall apply beginning
- 18 on the earlier of—
- 19 (1) the effective date of final regulations promul-
- 20 gated under subsection (b); or
- 21 (2) the day that is 180 days after the date of en-
- 22 actment of this Act.

Union Calendar No. 65

113TH CONGRESS H. R. 1919

[Report No. 113-93]

A BILL

To amend the Federal Food, Drug, and Cosmetic Act with respect to the pharmaceutical distribution supply chain, and for other purposes.

June 3, 2013

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed